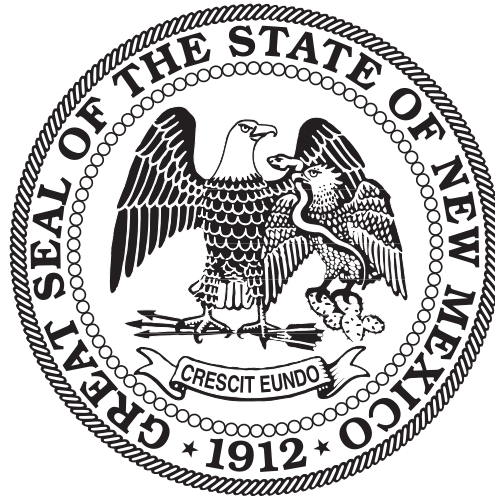




CITIZEN REDISTRICTING COMMITTEE

August 9, 2021

MEETING MATERIALS PACKET

**Masks are required for those who have not been vaccinated and encouraged for those who have been vaccinated.
You are also encouraged to practice social distancing.**

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CITIZEN REDISTRICTING COMMITTEE

Hon. Edward L. Chávez, Chair
Ryan Cangioli, Member
Hon. Lisa Curtis, Member
Robert Rhatigan, Member
Joaquín Sanchez, Member
Hon. Michael Sanchez, Member
Christopher Saucedo, Member

Monday, August 9, 2021, 3:00 p.m. to 7:00 p.m. (Mountain Time)

Public Meeting

San Juan College
Room 9008 or 9010
4601 College Blvd, Farmington, NM 87401

Satellite locations which will be broadcasting this meeting and providing opportunities for public comment are as follows:

(Gallup) University of New Mexico Gallup Campus,
Calvin Hall Auditorium, Room 248
425 N 7th St, Gallup, NM 87301

Virtual participation option (via Zoom):

Join Zoom meeting through internet browser:

<https://us02web.zoom.us/j/83881073190?pwd=Y2ZRMW1FTnlEZzVjNk9zYU1MWmVoZz09>

Meeting ID: 838 8107 3190

Dial-in Number: 1 (346) 248-7799

Passcode: 247365

Chair calls meeting to order:

1. Roll call
2. Introduction by each member
3. Approval of agenda

4. Approval of minutes of August 7, 2021 Committee Meeting

Committee Meeting Items

Action Required

- | | |
|---|----|
| 5. Opening remarks on CRC's work and mission
(<i>Edward L. Chávez</i>) | No |
| 6. Redistricting 101
(<i>Brian Sanderoff, Research & Polling</i>) | No |

Receipt of Public Submissions and Map-Drawing Work

- | | | |
|--|--|-----|
| 1. Communities of Interest ("COI") <ol style="list-style-type: none"> a. Review of any other COI submissions over portal since last meeting
(<i>Research & Polling</i>) | Receipt of public submission of COI maps and testimony | No |
| 2. Congressional plans: <ol style="list-style-type: none"> a. Review of any Congressional plan submissions over portal since last meeting b. Receipt of public submission of Congressional plan testimony c. Committee member discussion and directions to Research & Polling | Regarding congressional plans | Yes |
| 3. State Senate plans: <ol style="list-style-type: none"> a. Review of any State Senate plan submissions over portal since last meeting b. Receipt of public submission of State Senate plan testimony c. Committee member discussion and directions to Research & Polling | Regarding state Senate plans | Yes |
| 4. State House plans: <ol style="list-style-type: none"> a. Review of any State House plan submissions over portal since last meeting b. Receipt of public submission of State House plan testimony c. Committee member discussion and directions to Research & Polling | Regarding state House plans | Yes |
| 5. Public Education Commission ("PEC") plans: <ol style="list-style-type: none"> a. Review of any PEC plan submissions over portal since last meeting b. Receipt of public submission of PEC plan testimony c. Committee member discussion and directions to Research & Polling | | |

Regarding PEC plans

Yes

Adjournment

For inquiries or special assistance, please contact Michael Kiley at Michael.Kiley@state.nm.us

NEW MEXICO CITIZEN REDISTRICTING COMMITTEE

**SANTA FE, NM
AUGUST 2, 2021**

PRINCIPLES OF REDISTRICTING

EQUAL POPULATION

MINORITY VOTING RIGHTS

CONTIGUITY

COMPACTNESS

COMMUNITIES OF INTEREST

WHO GETS COUNTED?

EVERYONE, INCLUDING, BUT NOT LIMITED TO:

ADULTS

CHILDREN

CITIZENS

COLLEGE STUDENTS IN DORMS

PRISONERS

NON-CITIZENS

UNDOCUMENTED AND DOCUMENTED IMMIGRANTS

FOREIGN STUDENTS

WHERE ARE PEOPLE COUNTED?

AT THE PLACE WHERE THEY LIVE AND SLEEP MOST OF THE TIME

CONSTITUTIONAL MANDATE TO CREATE DISTRICTS UTILIZING EQUAL POPULATION

BAKER V. CARR,	1962
GRAY V. SANDERS,	1963
REYNOLDS V. SIMS,	1964
WESBERRY VS. SANDERS,	1964

“ONE PERSON, ONE VOTE”
EQUAL POPULATION = EQUAL REPRESENTATION

2020 NEW MEXICO POPULATION

2020 CENSUS

2,117,522

CHANGE (2010 TO 2020)

58,343

% CHANGE

2.8%

NEW MEXICO POPULATION CHANGE

1990-2000

20.1%

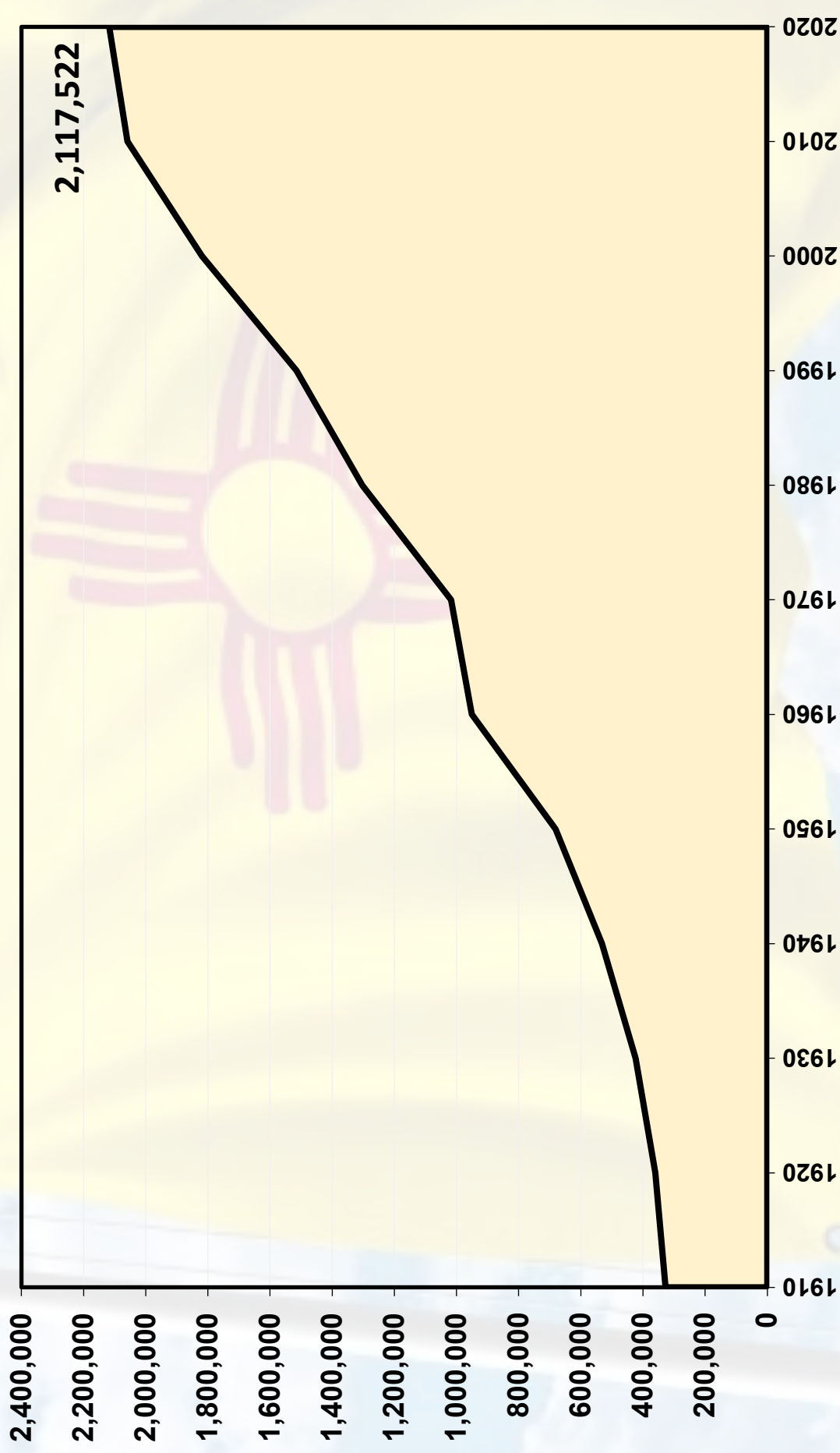
2000-2010

13.2%

2010-2020

2.8%

NEW MEXICO POPULATION 1910-2020



NM COUNTIES POPULATION CHANGE 2000 TO 2010 AND 2010 TO 2020 (EST.)

COUNTIES THAT HAVE EXPERIENCED POPULATION INCREASE

COUNTY (LARGEST CITY)	2010 POPULATION	2020 POPULATION ESTIMATE	POPULATION CHANGE (EST.) 2010-2020	% POPULATION CHANGE 2000 - 2010	% POPULATION CHANGE (EST.) 2010 - 2020
Sandoval County (Rio Rancho)	131,561	148,904	17,343	46.3%	13.2%
Lea County (Hobbs)	64,727	71,830	7,103	16.6%	11.0%
Eddy County (Carlsbad)	53,829	58,418	4,589	4.2%	8.5%
Los Alamos County (Los Alamos)	17,950	19,462	1,512	-2.1%	8.4%
Otero County (Alamogordo)	63,797	67,967	4,170	2.4%	6.5%
Doña Ana County (Las Cruces)	209,233	221,262	12,029	19.8%	5.7%
Santa Fe County (Santa Fe)	144,170	151,946	7,776	11.5%	5.4%
Bernalillo County (Albuquerque)	662,564	681,666	19,102	19.0%	2.9%
Valencia County (Los Lunas)	76,569	77,574	1,005	15.7%	1.3%
Curry County (Clovis)	48,376	48,793	417	7.4%	0.9%

NM COUNTIES POPULATION CHANGE

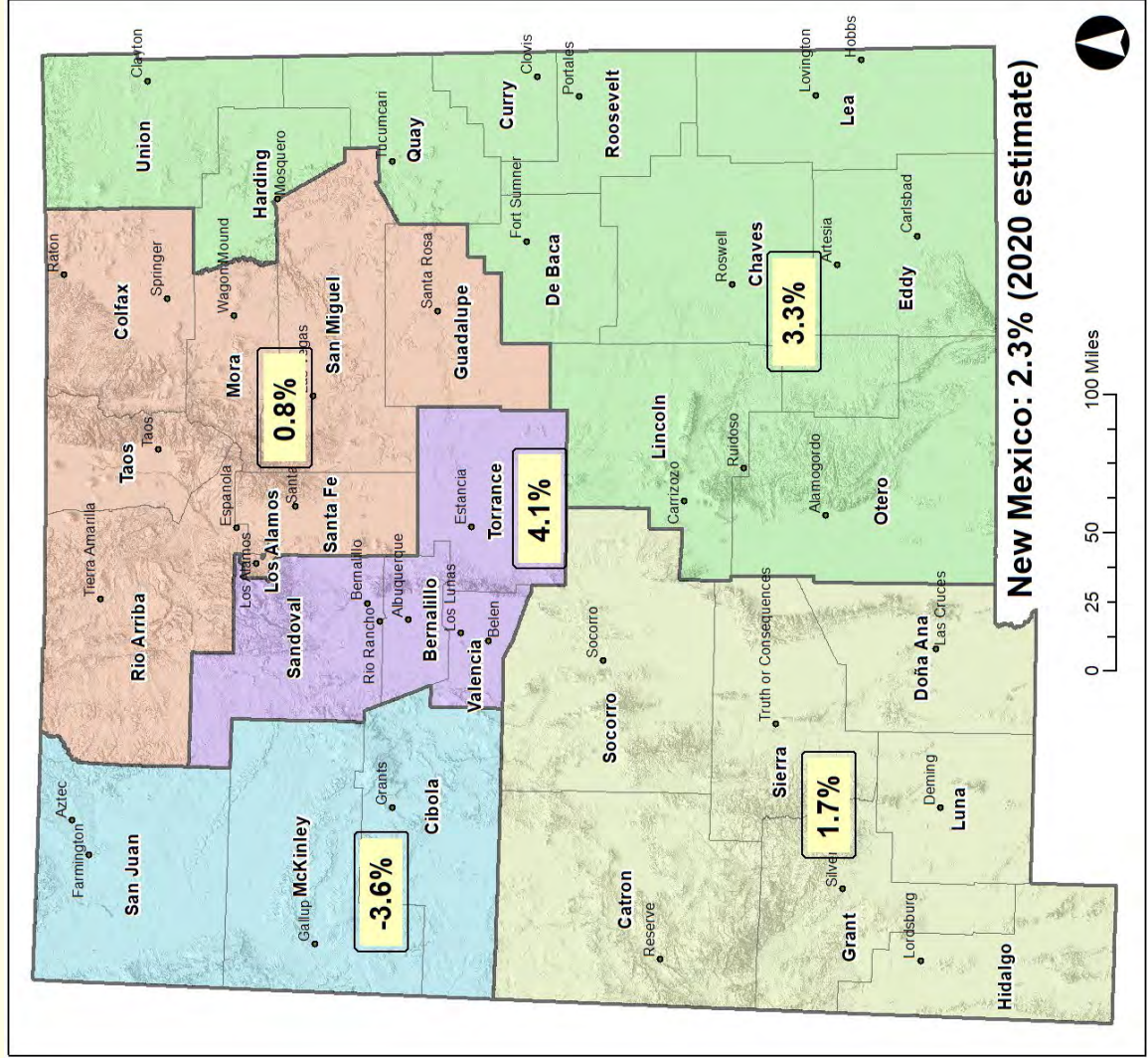
2000 TO 2010 AND 2010 TO 2020 (EST.) (CONT.)

COUNTIES THAT HAVE EXPERIENCED POPULATION DECLINE

COUNTY (LARGEST CITY)	2010 POPULATION	2020 POPULATION ESTIMATE	POPULATION CHANGE (EST.) 2010-2020	% POPULATION CHANGE 2000 - 2010	% POPULATION CHANGE (EST.) 2010 - 2020
McKinley County (Gallup)	71,492	70,824	-668	-4.4%	-0.9%
Taos County (Taos)	32,937	32,593	-344	9.9%	-1.0%
Chaves County (Roswell)	65,645	64,711	-934	6.9%	-1.4%
Lincoln County (Ruidoso)	20,497	19,939	-558	5.6%	-2.7%
Catron County (Reserve)	3,725	3,623	-102	5.1%	-2.7%
Cibola County (Grants)	27,213	26,354	-859	6.3%	-3.2%
Rio Arriba County (Española)	40,246	38,521	-1,725	-2.3%	-4.3%
Luna County (Deming)	25,095	23,905	-1,190	0.3%	-4.7%
San Juan County (Farmington)	130,044	123,312	-6,732	14.3%	-5.2%
Torrance County (Moriarty)	16,383	15,486	-897	-3.1%	-5.5%
Socorro County (Socorro)	17,866	16,541	-1,325	-1.2%	-7.4%
Roosevelt County (Portales)	19,846	18,350	-1,496	10.1%	-7.5%
San Miguel County (Las Vegas)	29,393	27,144	-2,249	-2.4%	-7.7%
Harding County (Roy)	695	638	-57	-14.2%	-8.2%
Mora County (Wagon Mound)	4,881	4,478	-403	-5.8%	-8.3%
Grant County (Silver City)	29,514	27,007	-2,507	-4.8%	-8.5%
Guadalupe County (Santa Rosa)	4,687	4,275	-412	0.1%	-8.8%
Quay County (Tucumcari)	9,041	8,197	-844	-11.0%	-9.3%
Sierra County (T or C)	11,988	10,867	-1,121	-9.7%	-9.4%
Union County (Clayton)	4,549	4,026	-523	9.0%	-11.5%
Colfax County (Raton)	13,750	11,927	-1,823	-3.1%	-13.3%
Hidalgo County (Lordsburg)	4,894	4,106	-788	-17.5%	-16.1%
De Baca County (Fort Sumner)	2,022	1,673	-349	-9.7%	-17.3%
NEW MEXICO	2,059,179	2,106,319	47,140	13.2%	2.3%

GROWTH BY REGION

2010 TO 2020 (EST.)



IDEAL DISTRICT POPULATION

$$\text{IDEAL DISTRICT POPULATION} = \frac{\text{TOTAL STATE POPULATION}}{\text{\# OF DISTRICTS}}$$

GOVERNMENTAL ENTITY	\# OF DISTRICTS	IDEAL POPULATION
NM CONGRESSIONAL DISTRICTS	3	705,841
STATE SENATE DISTRICTS	42	50,417
STATE HOUSE DISTRICTS	70	30,250
PUBLIC EDUCATION COMMISSION	10	211,752

2020 NEW MEXICO POPULATION: 2,117,522

ALLOWABLE DEVIATION FROM THE IDEAL POPULATION

NM CONGRESSIONAL DISTRICTS

AS EQUAL AS “PRACTICABLE”

GOAL: ZERO DEVIATION

(UNLESS THAT DEVIATION IS JUSTIFIED BY LEGITIMATE STATE OBJECTIVES)

NM STATE HOUSE AND SENATE DISTRICTS

MUST BE “SUBSTANTIALLY EQUAL”

**NO MORE THAN 10% TOTAL POPULATION DEVIATION BETWEEN
SMALLEST AND LARGEST DISTRICT**

MINORITY VOTING STRENGTH

DILUTION OF MINORITY VOTING STRENGTH

- **DO NOT DILUTE VOTING STRENGTH OF ETHNIC/LANGUAGE MINORITY GROUPS (VOTING RIGHTS ACT, SECTION 2):**
 - NATIVE AMERICANS
 - HISPANICS
 - AFRICAN AMERICANS
 - ASIAN AMERICANS
- **GIVE THE MINORITY POPULATION AN OPPORTUNITY TO ELECT A CANDIDATE OF THEIR CHOICE**
- **THREE CRITERIA THAT NEED TO BE MET TO REQUIRE SINGLE-MEMBER DISTRICTS UNDER FEDERAL CASE LAW (THORNBURG V. GINGLES, 478 U.S. 30 [1986])**
 - MINORITY POPULATION IS COMPACT AND LARGE ENOUGH TO CONSTITUTE A MAJORITY IN A SINGLE-MEMBER DISTRICT
 - MINORITY POPULATION IS POLITICALLY COHESIVE
 - BLOC VOTING BY WHITE POPULATION

MINORITY VOTING STRENGTH (CONT.)

DILUTION OF MINORITY VOTING STRENGTH (CONT.)

MUST MEET ALL THREE CRITERIA AND ESTABLISH, BY A TOTALITY OF THE CIRCUMSTANCES, THAT POLITICAL PROCESSES ARE NOT EQUALLY OPEN TO MINORITIES IN THAT MINORITY GROUP MEMBERS HAVE LESS OPPORTUNITIES TO PARTICIPATE AND ELECT REPRESENTATIVES OF THEIR CHOOSING. HISTORICAL DATA IS OFTEN USED TO ESTABLISH THIS.

RACIAL GERRYMANDER

DO NOT CREATE DISTRICTS IN WHICH RACE IS THE PREDOMINANT CRITERION IN SUBORDINATION OF TRADITIONAL DISTRICTING PRINCIPLES (SHAW V. RENO, 509 U.S. 630 (1993))



MINORITY VOTING STRENGTH (CONT.)

RACIAL GERRYMANDER (CONT.)

PACKING

CONCENTRATE AS MUCH OF A MINORITY GROUP INTO AS FEW DISTRICTS AS POSSIBLE TO MINIMIZE THE NUMBER OF DISTRICTS IN WHICH THE MINORITY COULD ELECT A CANDIDATE OF THEIR CHOICE

AVOID PACKING

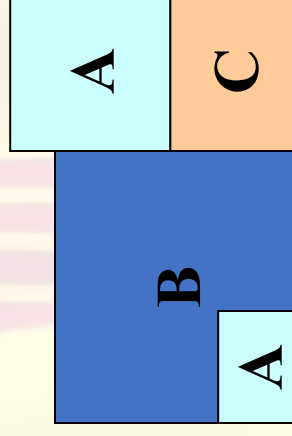
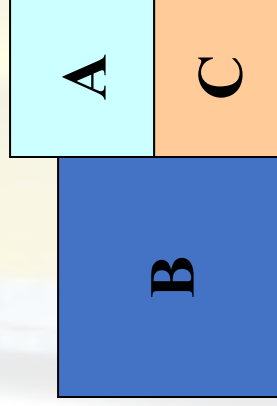
CRACKING

SPLIT UP A MINORITY INTO AS MANY DISTRICTS AS POSSIBLE TO MINIMIZE INFLUENCE IN ANY GIVEN DISTRICT

AVOID CRACKING

CONTIGUITY

- NO ISLANDS OF TERRITORY
- ONE DISTINCT PART, NOT TWO OR MORE
- CONTIGUOUS:
- NOT CONTIGUOUS:



COMPACTNESS

DIFFERENT WAYS TO MEASURE COMPACTNESS

NONE ARE PERFECT

REFERS TO SHAPE, NOT GEOGRAPHIC SIZE

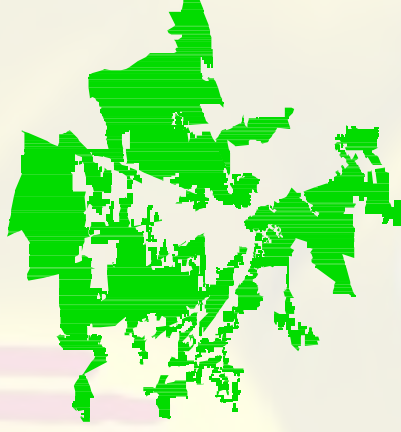
COULD HAVE A VERY LARGE DISTRICT IN AREA THAT IS COMPACT IN SHAPE

COMPACT



NM – 3RD CD
1991

NOT COMPACT



TX – 18TH CD
1991

TRADITIONAL DISTRICTING PRINCIPLES

(CRC RULES)

CRC DISTRICTS SHALL BE:

REASONABLY COMPACT

CONTIGUOUS, SINGLE MEMBER DISTRICTS

ATTEMPT TO PRESERVE COMMUNITIES OF INTEREST

TAKE INTO CONSIDERATION:

GEOGRAPHIC AND POLITICAL BOUNDARIES

INCLUDING POLITICAL SUBDIVISIONS, AND INDIAN NATIONS, TRIBES, AND
PUEBLOS

BE COMPOSED OF ENTIRE PRECINCTS AND MAY SPLIT THEM *ONLY* IF
NECESSARY TO COMPLY WITH VOTING RIGHTS ACT.

CRC DISTRICTS MAY:

PRESERVE THE CORE OF EXISTING DISTRICTS (SUBORDINATE TO THE
ABOVE).

TRADITIONAL DISTRICTING PRINCIPLES

(CRC RULES) CONT.

CRC DISTRICTS SHALL NOT:

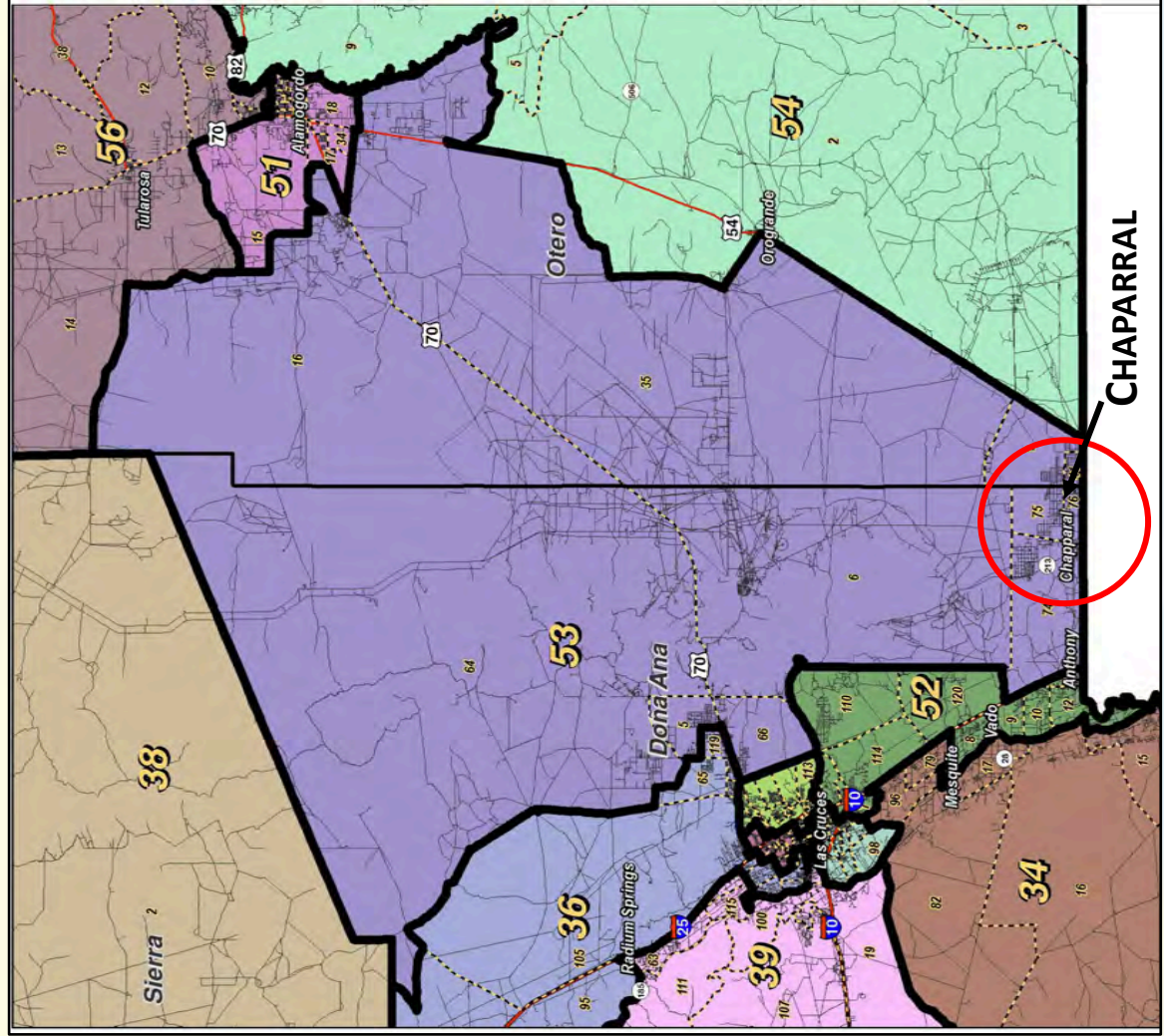
USE PARTISAN ELECTION DATA OR VOTER REGISTRATION DATA IN DESIGNING PLANS, EXCEPT TO ENSURE THAT A PLAN COMPLIES WITH FEDERAL LAW (i.e. VOTING RIGHTS ACT).

CONSIDER THE VOTING ADDRESS OF INCUMBENTS EXCEPT TO AVOID PAIRING THEM, UNLESS OTHER DISTRICTING PRINCIPLES DO NOT NECESSITATE THE PAIRING.

CHAPARRAL

EXAMPLE OF COMMUNITIES OF INTEREST

CHAPARRAL COMPLETELY CONTAINED IN HOUSE DISTRICT 53



CHAPARRAL CONTAINED IN BOTH SENATE DISTRICTS 31/34

